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Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07
L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15
ACDA-07 TRSE-00 CU-02 DHA-02 NSCE-00 SSO-00
USIE-00 INRE-00 /063 W
----------062115 052213Z /64
O R 052110Z JUL 77
FM AMEBASSY BELGRADE
TO SECSTATE WASHDC IMMEDIATE 1350
INFO USMISSION NATO
AMEMBASSY MOSCOW

C O N F I D E N T I A L BELGRADE 4520

FOR EUR/RPM, EUR/SOV
FROM USDEL CSCE

EO 11652: GDS
TAGS: CSCE
SUBJ: BELGRADE CSCE MEETING: SEPARATION ISSUE IN AGENDA ITEM ON THOROUGH EXCHANGE OF VIEWS ON IMPLEMENTATION AND NEW PROPOSALS

REF: BELGRADE 4480

1. AT THE MOST RECENT NATO CAUCUS, ALL OF THE ALLIES AGREED TO SUPPORT THE U.S. IN SEEKING A SEPARATION, DESIGNATED BY LETTERS OR NUMBERS, OF THE AGENDA ITEMS ON A THOROUGH EXCHANGE OF VIEWS ON IMPLEMENTATION AND ON NEW PROPOSALS. THEY MADE IT CLEAR, HOWEVER, THAT THEY COULD SEE LITTLE MERIT TO THE POSITION AND WERE CONTINUNING SUPPORT ONLY IN RECOGNITION OF OUR POLITICAL NEEDS. THE CANADIAN REP, WITH NO ONE DISSENTING AND WITH MANY NODS OF AGREEMENT AROUND THE TALBE ARGUED STRONGLY THAT ANY SEPARATIONS OF THE TWO ITEMS WAS NOT IN THE WESTERN INTEREST AND WAS CERTAINLY NOT WORTHY PAYING FOR WITH OTHER CONCESSIONS. HE ARGUED THAT THE IMPORTANT ELEMENT WAS THE COMMITTEE STRUCTURE. IT MUST PROVIDE A VENUE FOR THE
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DISCUSSIONS. ACCORDING TO CANADIANS, WE CANNOT FORCE THE SOVIETS TO RESPOND TO OUR STATEMENTS IN ANY EVENT, AND BY DIVIDING THE AGENDA WE ASSURE THAT NO MORE THAN HALF THE TIME WILL BE DEVOTED TO IMPLEMENTATION. WITH THE COMBINED ITEM AS THE AGENDA, WE CAN INTRODUCE ARGUMENTS ON IMPLEMENTATION AT ANY TIME. THE SOVIETS CAN SPEND MORE OF THEIR TIME DISCUSSING THE FUTURE IF THEY WISH,

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BUT WE CAN NEVER BE RULED OUT OF ORDER FOR CONTINUING ON IMPLEMENTATION. THE POLITICAL DIRECTORS OF THE EC-9 CAME TO THIS SAME CONCLUSION ORIGINALLY BUT ACCEPTED THE PRESENT SEPARATION AT NATO IN DEFERENCE TO THE US.

2. WE ARE GETTING SIMILAR ARGUMENTS FROM THE NEUTRALS. IT SEEMS CLEAR, THEREFORE, THAT WE HAVE NO REAL SUPPORT FOR THE PRESENT POSITION OF A SEPARATION DESIGNATED BY NUMBERS, LETTERS, OR EVEN TICKS. SINCE MANY ALLIES SEE NO MERIT IN ANY SEPARATION, WE COULD BE UNDER PRESSURE SOON TO ACCEPT THE PRESENT INFORMAL SOVIET OFFER OF A SEPARATION BY A BLANK SPACE ON THE PAGE BUT NO DESIGNATING MARKS.

3. AS THE CONFERENCE MOVES INTO MORE SERIOUS NEGOTIA-TIONS, WHICH SEEM TO BE UPON US, WE MAY FIND OURSELVES ALONE, BLOCKING CONSENSUS ON THIS ITEM. WE BELIEVE THAT THE DEPARTMENT SHOULD REFLECT ON THIS SITUATION AND CONSIDER GIVING THE DELEGATION THE AUTHORITY TO ACCEPT THE UNMARKED SEPARATION AT A PROPITIOUS TIME. SINCE THE SOVIETS HAVE ALREADY INDICATED THAT THEY CAN ACCEPT A SEPARATION WITH NO TICKS, IT IS POSSIBLE THAT WITH FURTHER PATIENCE WE MAY BE ABLE TO CONVINCE THEM TO ACCEPT TICKS AS WELL. THUS, WE WOULD NOT REPEAT
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NOT PLAN TO MOVE IMMEDIATELY TOWARD ACCEPTANCE OF AN UNMARKED SEPARATION. RATHER, WE WOULD PLAN TO WORK TOWARD A SITUATION IN WHICH A SEPARATION WITH TICKS WILL APPEAR TO BE A FAIR COMPROMISE BETWEEN OPPOSING VIEWS. FAILING THIS, WE WOULD USE OUR ADDITIONAL MARGIN OF MANEUVER TO BEST ADVANTAGE AND ATTEMPT TO TRADE ON IT FOR AN ACCEPTABLE COMMITTEE STRUCTURE AND OTHER DESIRABLE ELEMENTS OF AGENDA AND ORGANIZATION.

4. REQUEST GUIDANCE.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
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Concepts: COLLECTIVE SECURITY, ALLIANCE, MEETING AGENDA, MEETINGS, INTERGOVERNMENTAL COOPERATION
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Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
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Reference: 77 BELGRADE 4480
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 09-Mar-2005 12:00:00 am
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SAS ID: 1971447
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